



# City of Roseville

2023 Legislative and Regulatory Platform  
for State and Federal Advocacy

# Roseville City Council



*From left to right: Councilmember Pauline Roccucci, Councilmember Scott Alvord, Vice Mayor Krista Bernasconi, Councilmember Tracy Mendonsa, Mayor Bruce Houdesheldt*

## Roseville City Council Goals 2020-2024

- Goal A - Remain fiscally responsible in a changing world
  - Goal B - Support community engagement and advocacy
  - Goal C - Maintain a safe and healthy community
  - Goal D - Enhance economic vitality
  - Goal E - Deliver exceptional city services
  - Goal F - Invest in well-planned infrastructure and growth
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## Background

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The positions defined within this Legislative and Regulatory Platform reflect the City Council's goals and priorities as well as its position on issues that are currently, or are anticipated to be, the focus of future legislation and regulation at the state and federal levels. Council's adoption of this platform authorizes the City's active participation to influence state and federal decision-making on legislative, administrative, regulatory and funding issues and to support judicial advocacy consistent with the City's priorities.

Using this document as a guide, the City will adopt positions on specific legislation, regulations and budget proposals, and respond to requests for amicus curiae support when the outcome of a pending lawsuit is likely to significantly affect a City priority. The Mayor will sign letters of support or opposition based on the City's identified interests, the Mayor and other Council Members will advance City interests through individual and regional advocacy efforts, and the Mayor will act on requests from the City Attorney to join in friend-of-the-court briefs.

Staff recommends that the Legislative and Regulatory Platform be updated annually to be responsive to changes to the state and federal legislative and regulatory environments and to reflect the interests unique to Roseville and interests that may also be common to cities throughout the state.

## Strategies for Effective Platform Implementation

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- City staff works collaboratively with our federal and state lobbyists to understand and develop strategies to respond to pending legislation and regulations. The City's federal lobbyists also work closely with staff to help identify funding for a diverse set of infrastructure projects to ensure the City has the knowledge and opportunity to pursue directed funding. The federal lobbyists also support City staff by reviewing grant applications before they are submitted and securing support for any submittals. Staff will scrutinize grant requirements for matching funds, environmental review, or for new requirements required to ensure they have a reasonable correlation to the value of the funding and the benefit being derived from the grant.
- City staff participates in stakeholder organizations such as The League of California Cities, Sacramento Area Council of Governments (SACOG), Placer County Transportation and Planning Agency (PCTPA), Sacramento Metropolitan Chamber of Commerce, Northern California Power Agency (NCPA), California Municipal Utilities Association (CMUA), Municipal Information Systems Association of California (MISAC), California Association of Sanitation Agencies (CASA), Central Valley Clean Water Association (CVCWA), Association of California Water Agencies (ACWA) and the Roseville Area Chamber of Commerce to advocate on issues that are important to the City. This allows the City to have a stronger voice and a greater potential to influence key policy and legislative matters.
- Government relations staff works with each department to develop awareness and understanding of legislation, regulations, and project funding opportunities. During the course of the legislative year, staff monitors legislation, develops priority lists of legislation for each department, and makes recommendations on letters of support or opposition as bills progress through the legislative process.
- Government relations staff strategizes and coordinates with other jurisdictions, special districts and organizations on key issues of common interest to ensure a stronger voice on legislation, regulatory and policy matters.
- City advocacy letters are signed by the Mayor. In the event the Mayor is not available to sign an advocacy letter, the responsibility will reside with the Vice-Mayor.
- Government relations staff work closely with state and federal elected officials, legislative staff and regulatory agency staff to ensure Roseville's policy positions and needs are clearly understood. This activity and exchange of information continues throughout the year.
- Proposed City advocacy positions on bills that would result in the issuance of or a vote for a new state bond will be brought to the full Council for its consideration and direction.

Working collaboratively with the Council's Law and Regulation Committee and the City's internal and external partners ensures that the City has the greatest ability to influence legislation and policies that are important to the City. The City has successfully used this process of proactive advocacy and coalition development to take positions on legislation to effectively advance the legislative platform and secure federal and state assistance that benefits the residents of Roseville.



## **Funding Opportunities**

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City staff seeks to develop outside state and federal funding opportunities for Roseville projects and programs.

### **We take the following approach to accomplish this:**

1. Developing relationships that will leverage funding opportunities by actively promoting Roseville projects that provide a mutual benefit for our funding partners.
2. Advocating with local and regional partners for projects and programs worthy of state and federal funding that deliver value to the Roseville community.

## **State and Federal Funding Requests**

### **Projects (not in order of priority):**

1. Cybersecurity technology and IT infrastructure improvements needed to comply with state and federally mandated regulations and laws.
2. Regional road and highway improvements including I-80/Hwy-65 Interchange, Hwy-65 Widening, Baseline Road Widening, Blue Oaks Widening, Andora Widening and Placer Parkway.
3. Fleet electrification including vehicles, charging facilities, tools, and training.
4. Emerging energy- and water-use efficiency technologies and conservation programs.
5. Water-supply reliability improvements such as increased conjunctive use capacity, diversification of water supplies as it pertains to implementation of the Roseville Groundwater Strategic Plan, and recommended in other long-range resource planning documents.
6. Technologies and projects that modernize and improve water treatment and expand conveyance capacity and create water access redundancy to create resiliency to climate impacts and other natural disaster events including power supply disruptions, decrease in operational performance at Folsom Reservoir and other threats.
7. Expansion of wastewater digestion capacity to provide organics recycling and biogas clean energy generation and support compliance with organics diversion.
8. Pursue federal infrastructure funding under the Infrastructure Investment and Jobs Act and Inflation Reduction Act.
9. Projects that fund water and wastewater infrastructure improvements to Roseville's older core neighborhoods.

### **Initiatives: Promoting economic stimulus and infrastructure investment**

- a. Projects that provide jobs especially in the areas of energy, water, transportation, public safety and community development.
- b. Assistance for business attraction, expansion, retention, and formation.

## City of Roseville Priorities for 2023

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### Citywide Legislative Principles

1. The City of Roseville believes in local control and the ability of the City Council to make decisions that address the needs of residents, visitors, and businesses within its jurisdiction. In general, the City of Roseville will oppose legislation that erodes local control and will support legislation that increases local control.
2. The City of Roseville also believes in fiscal responsibility and requires financial flexibility to carry out its mission and objectives for the community. The City will oppose legislation that hinders financial flexibility while supporting legislation that encourages financial flexibility.
3. Oppose unfunded mandates from legislation and regulations that require the City to provide a service or benefit without appropriate and full funding.
4. Where applicable, the City will advocate for the use of existing programs and structures to streamline the creation of new state programs.
5. Oppose legislation that would negatively impact City revenues including but not limited to sales tax, property tax, other General Fund and enterprise fund revenues. Support legislation that protects and maintains City sales tax revenue.
6. Advocacy on sales tax or state bond legislation beyond these guidelines will be brought to the full Council for consideration and direction.
7. Support sponsoring or co-sponsoring legislation that meets the objectives of the City's legislative principles and platform.
8. Support legislation and provide leadership in crafting a regional vision and agenda that leverages regional assets in delivering a better economic and social environment and reinforces the value and versatility of regionalism to address complex regional issues including transportation, economic development, education, land use policy, water supply reliability, environmental concerns, and intraregional inequities in housing and education.

### City's Federal and State Legislative Platform

1. Oppose state and federal actions that would lead to incompatible consequences and/or have an adverse impact on the City's ability to comply with state and federal regulations and/or legislation.
2. Support legislation that would further the stated missions of the City's departments and oppose legislation that would impede the ability of each department to effectively meet its operational objectives.
3. Support legislation and regulations that protect City investments in infrastructure and other projects and enhances financial sustainability of City assets.
4. Support legislation and policies that protect our residents and businesses from inconsistent, unnecessary and costly regulations and guidance, mitigation requirements, and permitting mandates

5. Oppose legislation and regulations that would adversely affect or divert City revenues to the state or any other entity.
6. Support legislation that would require the state or federal governments to pay for unfunded mandates.
7. Oppose legislation that would impose significant compliance costs to the City and where a public benefit has not been identified to justify the costs.
8. Oppose legislation that would eliminate or curtail local control over City owned property, physical assets and infrastructure including cybersecurity mandates.
9. Oppose new legislation or regulations that would restrict or eliminate local control over cannabis and cannabis related products.



## **Administrative Services Goal**

To protect the ability of the City to make decisions unencumbered by onerous policies and regulations that are costly and/or restrictive in how they must be implemented regarding areas of finance, human resources, city clerk, information technology and purchasing; to ensure the City's positions regarding pension reform are clearly articulated by providing input and expertise in response to future legislative efforts.

*We take the following approaches to accomplish this:*

### **Administrative Services Platform**

1. Support legislation and measures that protect the City's rights in the collective bargaining process.
2. Support legislation, policies and regulations that simplify the administration of public records, election code and Brown Act provisions.
3. Oppose legislation that diminishes enacted workers' compensation reforms and cost controls.
4. Support efforts that engage and include local government in future pension reform discussions and legislation.
5. Oppose legislation and regulations that place new environmental requirements on local agencies that would inhibit the City's ability to fulfill its mission and are not accompanied by funding necessary for implementation.
6. Support legislation, policies and regulations that simplify public procurement and contracting.
7. Oppose legislation that restricts or diminishes the City's ability to procure goods and services efficiently and effectively.
8. Oppose legislation that alters the tax treatment of municipal bonds such as proposals that would cap or eliminate the current tax-exempt status.
9. Support reasonable and common-sense legislation and regulations that clarify conflict-of-interest rules.
10. Support legislation and policies that encourage streamlining of business processes for responding to open records requests and that provide funding for these activities.
11. Support legislation that includes operational expenses as an acceptable use of public, educational, government access (PEG) funds collected from cable-franchise agreements per the Federal Communications Commission for government-access stations.
12. Support legislation that restores the federal tax exemption for advance refunding bonds as a critical cost-saving tool for local governments.

## Information Technology Platform

1. Support legislation that promotes and provides funding for increased ability to manage technology, assistance in adhering to regulatory compliance requirements and reducing the risk of cyber-attacks.
2. Oppose legislation that would require public agencies to share information in public settings that could be used by groups or individuals with malicious intent to compromise the systems, services or private information of public employees or citizens.
3. Support legislation and regulations that ensure emergency communication capabilities and interoperability for information technology and public safety departments and agencies.
4. Support legislation that would clearly maintain local authority as it applies to platforms like cable, telecommunications, broadband, video, cellular, and Net Neutrality for all current and future development and deployment.
5. Support legislation that promotes artificial intelligence that is human-centric and socially beneficial, fair, explainable and transparent, secure and safe, and accountable.
6. Support legislation for cost-effective environmental technology initiatives.
7. Oppose legislation that would restrict procurement practices or impact vendor interaction.

## **Community Development Goal**

To act on legislation that would affect our ability to amend and implement our General Plan policies and/or restrict local control over development or impose new regulations that will increase development costs and place greater demands on the City's General Fund. The intent of our General Plan policies is to create an attractive, vibrant, well-planned city, demonstrated by balanced land uses with desirable neighborhoods, prosperous businesses, excellent schools, convenient public services and open space and recreation amenities all linked by superior transportation systems that include well-maintained streets, sidewalks, bike paths and transit in a cost- effective and financially sustainable manner.

*We take the following approaches to accomplish this:*

### **Public Works Platform**

1. Support continued reauthorization of the nation's highway and transit funding bills.
2. Oppose legislation that reduces, restricts or eliminates transportation revenues for transportation purposes or creates new unfunded state and federal mandates on transportation projects.
3. Oppose legislation or other efforts to eliminate local control of Congestion Mitigation and Air Quality Improvement Program (CMAQ) and Surface Transportation Block Grant program (STBG) funding.
4. Support legislation that provides additional funding for local roadway maintenance, transportation and infrastructure.
5. Oppose legislation that would increase traffic congestion and/or reduce roadway vehicle capacity as a means of reducing Vehicle Miles Traveled and/or greenhouse gases (GHG).
6. Support legislation that allows local governments to determine local roadway Level of Service (LOS) policy.
7. Oppose legislation that places new restrictive burdens or oversights on local transit.
8. Oppose legislation that reduces the ability to use high-occupancy vehicle (HOV) lanes by transit, paratransit and other high-occupancy use vehicles.
9. Support legislation, policies and regulations that allow the use of Medi-Cal funds for transportation purposes and support Medi-Cal policies that promote the use of transit/ paratransit as Medicaid providers.
10. Support legislation that provides tax incentives for people who use public transit and other alternatives to driving a single-occupant personal vehicle.
11. Support legislation and advocate for reasonable Advanced Clean Fleet rules, targets, and exemptions.
12. Support legislation that provides funding for cities to comply with state and federal mandates regarding flood-protection levels

## **Development Services Platform**

1. Support legislation that strengthens local control in the areas of transportation and land-use policies and assists local governments in integrating new growth.
2. Support legislation, policies and regulations that ensure local governments maintain local land-use control and maintain the ability to address local constituents' concerns.
3. Support legislation that provides funding and other financial support for the production of affordable housing.
4. Support legislation that requires transparency, consistency, and accountability at the state level.
5. Support legislation that ensures local control and flexibility in determining reduction measures for greenhouse gas requirements.
6. Support legislation and regulations that streamline state and federal permitting processes and require agencies to consider the economic impacts and equities of mitigation measures regarding permits for water supply, flood control, air quality, water quality and sustainability. (This list is representative and not intended to be exhaustive.)
7. Oppose legislation for new wetlands regulations that duplicates similar requirements at the federal level.
8. Support legislation for California Environmental Quality Act (CEQA) reform that streamlines the environmental review process and reduces opportunities for "green mail" lawsuits.
9. Support legislation that would purge laws and regulations that are redundant and/or no longer applicable or necessary.
10. Advocate for appropriate federal resource agency staffing levels to ensure Endangered Species Act Section 7 Consultations are completed within statutory timeframes (in particular, for the National Marine Fisheries Service).
11. Support legislation that ensures the rules governing representation of a city on a Board, Committee, or Commission with regional authority allow for meaningful and continual participation by the most populous cities on that Board, Committee, or Commission.
12. Support legislation that more narrowly defines the California Department of Fish and Wildlife jurisdiction under California Department of Fish and Wildlife Code Section 1600 (Streambed Alteration Agreement).

## **Parks, Recreation & Libraries Platform**

1. Support legislation and measures that fund recreation, fitness, and wellness, and prevention programs that also include mental health and diversity, equality and inclusion plans for youth and adults.
2. Support legislation that protects funding for the State Library Fund.
3. Support legislation and new measures for park, recreation, and library programs, services, and special events.

4. Support new initiatives that provide funding for park and public facilities development, rehabilitation, and operations.
5. Support full funding of state parks grant programs, recreation, bike trails, open space, and library grants; including, but not limited to, the Land and Water Conservation Fund.
6. Support legislation and budgets that fund development of capital park and open space improvements and rehabilitation.
7. Support legislation that funds ongoing operational values for recreation and library programming, including fitness, wellness, enrichment, maintenance, and books/technology for youth and adults.
8. Support legislation that would further fair and appropriate access to park and library resources for all persons; including, but not limited to, those that are homeless.
9. Support legislation that defines appropriate penalties for incidents of vandalism and property theft.
10. Support legislation that assists local agencies including parks departments with funding and/or resources for addressing clean-up and hauling of items from encampments.
11. Support legislation that provides increased funding for arts and culture for the benefits it would provide to the residents, schools, and nonprofits regarding arts and culture.

### **Building Inspection Platform**

1. Promote public health and safety in building construction through responsible legislation that adopts building codes through the regulatory process and allows for local control of enforcement.
2. Support legislation that enhances code enforcement through a uniform approach at the state level with input from the local authority by going through the regulatory process.
3. Oppose legislation that mandates specific enforcement requirements through the legislative process.
4. Protect the ability to adopt local amendments to fire and building codes.
5. Oppose legislation that places additional burdens of enforcement on local officials but is not directly related to issues of health and safety.

## **Public Safety Goal**

To act on legislation that hinders our ability to protect and enhance the safety and quality of life for our residents, businesses, customers and partners by providing effective responses to all service requests; to promote programs that minimize risk and maximize the safety for our entire community; and to deliver community risk-reduction programs and exceptional solutions as a cohesive team and in a collaborative manner.

*We take the following approaches to accomplish this:*

1. Oppose legislation and regulatory policies that negatively affect the funding and operations of the police or fire departments.
2. Oppose legislation that would decrease state and federal funding for programs and services including Homeland Security.
3. Oppose reductions to the levels of state and federal funding opportunities for public safety programs and/or services.
4. Support legislation that ensures flexibility for and local control of all grant resources and funding for public safety technology and mandatory reporting systems.
5. Protect the ability to adopt local amendments to fire and building codes.
6. Oppose legislation that would reduce or eliminate funding for disaster mitigation.
7. Oppose legislation that reduces or eliminates local law enforcement flexibility or otherwise enacts broad sentencing reforms that reduce sentences for non-violent crimes in a general fashion.
8. Support legislation that provides municipalities with local control to provide para-transport, community para-medicine services and illness-prevention practices and programs.
9. Support legislation that provides adequate funding to cities for realignment services and oppose legislation that reduces or eliminates funding for those services.
10. Support legislation that results in regionalization of public safety functions and local control of regionalization of fire services.
11. Support legislation that requires the state to pay for unfunded mandates related to new public safety training requirements.
12. Support legislation that provides new and/or increased funding for mental health programs, services, and substance abuse treatment.
13. Support legislation that provides funding for first responder programs that improve response to mental health crisis calls for service.
14. Support legislation that provides funding for Police social services programs and outreach.
15. Support legislation that provides funding for public safety infrastructure projects including construction of various types of training facilities.



## **Economic Development Goal**

To act on legislation that affects the City of Roseville's ability to create a vibrant business and community environment that enhances the quality of life for our residents, promotes employment opportunities, and provides outstanding potential for our businesses and partners to flourish. To provide exceptional facilities, programs, services, affordable housing and economic opportunities in a safe environment by supporting, activating, and maintaining neighborhoods and commercial districts. To create a vibrant economic development environment by forming effective partnerships for the purposes of acting on legislation that encourages and assists with the development of jobs, businesses and industry sectors and maximizes social and economic opportunities.

*We take the following approaches to accomplish this:*

### **Housing and Community Investment Platform**

1. Support legislation and appropriations that fully fund assistance for affordable housing, prevention and solutions to homelessness, and community investment funding, including the federal Housing Choice Voucher (HCV)/Section 8, Home Investment Partnerships (HOME) and Community Development Block Grant (CDBG) programs.
2. Support legislation and measures that create new state incentives for affordable housing and infill development.
3. Support legislation that increases flexibility and local control in the state housing element/Regional Housing Needs Allocation (RHNA) process and streamlines environmental statutes.
4. Support streamlining of the requirements for the types of projects that can be funded with state and federal funding.
5. Support legislation and advocacy efforts to protect existing and expand options for housing and community investment funding that will support goals for the City's core area and provide support for community assets.
6. Support legislation that provides funding, accountability, and program resources to address the primary causes of homelessness and needs of the homeless population.
7. Oppose legislation that revamps the current RHNA process by reducing local control and/or giving greater authority to the Department of Housing and Community Development (HCD) to oversee and enforce regional housing goals and in determining a methodology for allocating housing needs to regions and local jurisdictions; and, that links housing element certification to non-housing grant sources.
8. Support legislation that expands the local construction workforce through economic development training programs in an effort to reduce the cost of housing and promote economic opportunity for low-income households.
9. Advocate for and support legislation that provides state and federal funding for dedicated mental health and drug treatment housing and services.

## Economic Development Platform

1. Oppose legislation and measures that create competitive disadvantages for businesses at local and state levels.
2. Support legislation and measures that allow the City to grow the current economic base by providing the tools and resources needed for businesses to expand and flourish.
3. Support legislation, funding and policies that promote Regional Occupation Programs, trade and skills training, innovation and entrepreneurship, investment in research and development technology, and tax incentives for key industry sectors including manufacturing.
4. Support legislation, policies, and regulations that require economic analysis and/or scientific validation of changes to state policies or regulations before modifications can be enacted.
5. Oppose legislation that negatively impacts the City as it relates to the dissolution and wind-down of the Redevelopment Agency.
6. Support legislation that promotes, enhances and provides incentives for business retention and expansion, while ensuring California's business environment remains an economically viable and competitive destination with national and international markets.
7. Support legislation that supports the development and expansion of higher education institutions including new private institutions and satellite campuses of national universities as an important segment of growth, workforce and economic development throughout the state.
8. Support legislation that creates a new tax increment program that will assist cities and counties with revitalizing their communities through the elimination of physical and economic blight and by providing assistance to building owners, tenants and businesses in their efforts to be successful.
9. Oppose legislation that restricts the City's ability to dispose of real property or retain control over how the property is used.
10. Support legislation, funding, and policies that promote and retain job growth in the City, increase talent pipelines, expand employment opportunities at all levels and support employment opportunities that provide broad public benefits within the City.

## **Electric and Environmental Utilities Goals**

To protect local control over how utilities provide services to our customers; to protect our customers from state and federal legislation, policies, and regulations that have no clear benefit relative to cost; and to oppose legislation, policies, and regulations that create unfunded mandates and compliance requirements that negatively impact the utilities' ability to provide their services and products in the most safe, reliable and cost-effective manner.

### **Electric Utility Platform**

Roseville Electric Utility's mission is to improve the quality of life in our community and to provide customers with safe, reliable electricity at competitive prices and with exceptional service. As technological advancements in the electric utility industry evolve and new legislative and regulatory mandates emerge, the electric utility will continue to transform its business model to best serve its customers in the most efficient, reliable and cost-effective way.

*We take the following approaches to accomplish this:*

1. Support legislative efforts that retain local decision-making authority over programs, services, resources and rates.
2. Support legislation that maintains flexibility to comply with regulations in the way that best reflects community priorities.
3. Support legislation that enables meeting the state's energy and environmental policies in a cost-effective and reliable manner.
4. Support measures that promote affordability for our customers.
5. Support legislation that preserves public tax-exempt financing and advanced refunding.
6. Support future transmission system improvements and requirements which ensure that cost allocation is born by the parties that impact and/or stand to benefit from those improvements.
7. Support legislation that provides greater flexibility to meet the Renewable Portfolio Standard (RPS) program; and oppose legislation that would reduce flexibility in complying with the RPS program.
8. Support legislation and regulations that streamline permitting for new and existing generating facilities.
9. Support legislation that fosters the utility's role in local and regional economic development efforts including business retention and expansion.
10. Support technology advancements and efficiencies that benefit our customers in a cost-effective and reliable manner.
11. Oppose measures that would decrease our ability to make financial decisions that protect the financial health of the utility.
12. Oppose legislation that creates new jurisdictional review over Publicly Owned Utilities (POU).

13. Oppose legislation that mandates power purchases from specific projects and/or specific resources that do not fit the needs of our community or do not serve our customers in a reliable, affordable manner.
14. Oppose legislation that would reduce funding for existing energy programs and mandates.
15. Oppose legislation that will increase utility operating costs without commensurate funding.
16. Collaborate with neighboring utilities on legislative issues that impact the electric utility industry as a whole.

As part of the legislative and regulatory platform, Roseville Electric Utility also takes advocacy positions to promote the City's position before the applicable regulatory agencies.

### **Environmental Utilities Platform**

Roseville's Environmental Utilities (EU) Department operates three utilities: Water, Wastewater, and Waste Services. EU strives to deliver critical public health and sanitation services efficiently and economically. EU's services include management of groundwater, recycled water, and stormwater programs for the dual benefit of Roseville's residential and business customers and the environment. There are many external factors that influence how EU operates, what it charges for utility services, and the kinds and quality of services provided to its customers.

*We take the following approaches to accomplish this:*

#### **Resiliency, Greenhouse Gas (GHG) and Sustainability:**

1. Support efforts that reduce GHG emissions to ensure ratepayer benefits are commensurate with costs.
2. Support efforts that allow local governments to develop practical, local solutions to reduce and manage locally generated GHG emissions.
3. Support only those statewide and federal GHG emission estimating, monitoring, and reporting mandates that provide demonstrated benefits to the environment and rate payers.
4. Advocate for policies that provide assistance to address utility resiliency needs, including planning, deployment of technologies, provide redundancy, and improve the environment and other actions.
5. Advocate for policies and funding that will help Roseville and the Sacramento Region address anticipated impacts from climate change focusing on drought and atmospheric rivers as projected in region-specific modeling in the American River Basin Study by the U.S. Bureau of Reclamation.
6. Identify and pursue funding opportunities to improve the resilience of Roseville's utilities from climate related impacts.

### **Recycling and Product Stewardship:**

1. Advocate for the development of the recycling market by the state and federal governmental entities for recyclables, green waste, food waste, biosolids, plastics, and other organics.
2. Oppose mandated material-disposal bans or restrictions when there is insufficient capacity or available technology within the private recycling market to handle these materials in a more beneficial way besides landfilling.
3. Support efforts to reuse waste in a beneficial way if cost-effective.
4. Support efforts to enact a comprehensive statewide Extended Producer Responsibility (EPR) law that allocates end-of-life disposal costs with the producer of the product consistent with Council direction as outlined in Council Resolution 10-278.
5. Support product-by-product EPR laws as a second alternative to a statewide comprehensive EPR law consistent with Council direction as outlined in Council Resolution 10-278.
6. Oppose efforts to increase recycling diversion rates if determined not to be cost-effective relative to the benefits that could be achieved.
7. Oppose efforts to increase statewide tipping fees where there is no clear benefit to Environmental Utilities ratepayers.

### **Water Supply and Delivery:**

1. Continue to safeguard Roseville's water supply contracts – both the City of Roseville's non-CVP water service contracts with neighboring agencies, as well as the City of Roseville's Repayment Water Service Contract executed by the Bureau of Reclamation on February 28, 2020.
2. Support and advocate at the local, regional, state and federal levels to fund the city and region's water supply portfolio and achieve a regional water supply that is sustainable and reliable for generations to come.
3. Support efforts that allocate the costs for Delta and statewide water infrastructure improvements to the parties that either impact the Delta and/or stand to benefit from those improvements, known as the "Beneficiary Pays Principle".
4. Support Delta and statewide solutions that are based upon sound science and up to date data.
5. Oppose efforts that impose arbitrary flow requirements on the American River that are inconsistent and incompatible with responsible water-supply management and undermine the locally developed flow-management principles under the Water Forum Agreement.
6. Support efforts to implement a locally developed Modified Flow Management Standard on the lower American River that supports the Water Forum effort and its successor effort and provides for appropriate carryover storage at Folsom Reservoir.
7. Support proactive and participatory approaches to developing Delta and statewide solutions.
8. Protect primacy of Roseville's (and the region's) ability to manage its groundwater resources.
9. Protect the City's land-use authority and its right to make land-use decisions with respect to water supply.

10. Oppose efforts to standardize water-supply contingency actions.
11. Oppose efforts to impose arbitrary pressure management requirements that negatively impact the efficient and cost-effective delivery of water to our customers without a demonstrated benefit.

#### **Drought and Water Use Efficiency:**

1. Support efforts that maintain local control over drought-related decisions that are consistent with the City of Roseville's most recent Urban Water Management Plan and Water Shortage Contingency Plan.
2. Support efforts that help local governments maintain water-efficiency programs that meet state objectives, are cost-effective, and make sense for the local conditions.
3. Support state and federal efforts to increase water-efficiency ratings for common consumer products that use water, including tax credits similar to those provided to energy efficient use technologies.
4. Oppose efforts by the State of California to impose additional unrealistic water efficiency targets beyond those being implemented via Assembly Bill 1668 and Senate Bill 606.
5. Oppose proposed water use efficiency standards or water loss standards that do not recognize previous water-supply reliability and water efficiency investments and achievements by the region and local community.
6. Support water efficiency policies that enhance key City investments such as undeveloped and developed park lands the City's urban forest, and oppose policy that would diminish or impair investments.
7. Support efforts that allow local agencies to develop and implement practical and locally controlled water-use efficiency programs and solutions.

#### **Stormwater and Green Infrastructure:**

1. Oppose efforts to impose additional state-mandated stormwater program requirements without commensurate funding for those programs.
2. Identify and pursue funding opportunities to support stormwater infrastructure (including green infrastructure) investments that protect Roseville's public health and safety, water quality, and economic development.
3. Support policies that reduce the cost of compliance for stormwater dischargers.
4. Support legislative efforts to reduce the potential of third-party lawsuits pertaining to stormwater quality issues.
5. Support legislation that revises the state Constitution to allow for stormwater programs to establish a funding mechanism that is similar to that of other water utilities under the Proposition 218 reforms.
6. Support efforts to require pesticide manufacturers to produce products that are less harmful to the environment.



7. Support efforts to implement statewide Extended Producer Responsibility (EPR) principles so that manufacturers design their products in a way that has less of an environmental impact upon local waterways (example: car brake pads)

#### **Biosolids, Recycled Water and Energy:**

1. Support continued availability and expansion of biosolids beneficial use and disposal options.
2. Support peer reviewed, science-based risk assessment models to govern biosolids treatment mandates.
3. Support exemption of biosolids from Superfund liability.
4. Support state and federal funding programs for any potential City waste-to- energy projects.
5. Participate in Basin Plan Amendments to address proposed changes in the requirements.

#### **Worker Safety, Recruitment and Training:**

1. Support efforts that protect solid waste, water, wastewater and recycled waterworker safety.
2. Support efforts and programs that promote utility workers as great careers
3. Support efforts to fund and create local technical training, internships, apprenticeships and journey persons in key water and wastewater positions – both formal college and trades education training pathways.
4. Support efforts that require manufacturers to provide training on the servicing of their products. Example: as the state is pushing for the electrification of our fleets we would like to see requirements on the manufacturers of those vehicles to provide training to our technicians so they can provide routine maintenance.

#### **Legislation, Regulations and Permitting:**

1. Support legislative reform efforts that require a cost/benefit analysis for new regulations and flexibility on permit terms to recognize technology and construction factors.
2. Support legislative efforts to reduce the potential of third-party lawsuits pertaining to water quality issues.
3. Oppose efforts to impose a tax or fees where revenue is collected from local ratepayers or agencies and are allocated for statewide projects that have no direct benefit to Roseville's ratepayers.
4. Support legislative and regulatory efforts that increase development and use of available recycled water supplies and create a policy environment that supports the development of emerging advanced treatment technologies.
5. Oppose regulation or other limits on biosolids management options without validated scientific findings on need for new limitations.
6. Advocate for Advanced Clean Fleet regulations that takes into account state legislation and regulations on reducing and mitigating the impacts of short-lived climate pollutants.

7. Oppose efforts to increase whole effluent toxicity testing for recycled water, stormwater and wastewater when it is not cost-effective, has no clear benefit and/or is not based on sound science.
8. Ensure efforts to add testing or regulation for contaminants of emerging concern in recycled water, stormwater, and wastewater are cost-effective, have a demonstrated health benefit and/or is based on peer reviewed, sound science.
9. Support legislative and regulatory policies that target source control and place clean-up responsibility on the manufacturers of per- and polyfluoroalkyl (PFAS) substances or manufacturers of products containing intentionally added PFAS.
10. Support policies or regulations that streamline environmental compliance while protective of public health.
11. Monitor and advocate for laboratory standards that are reasonable, cost-effective, and ensure data quality for the City's water quality laboratory which supports the core mission of protecting human health, the environment and safety.
12. Support modernization of permitting processes, including extended permit terms of up to ten years to address the lifecycle of technologies and construction schedules.
13. Support efforts to streamline permitting, construction, and funding of facilities that allow the City to transform waste into energy or useful products.
14. Actively track, comment, and advocate on proposed changes in National Pollutant Discharge and Elimination System Permits and Waste Discharge Requirements from the State Water Board and Regional Water Boards.
15. Support policies that reduce the cost of compliance for wastewater dischargers.
16. Support streamlined permitting to more effectively implement regional conjunctive use programs in order to build a more drought resilient water supply for the Sacramento region

## Critical Concerns for the Upcoming Legislative/Congressional Session

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- **Tax or Fees** – The City has concerns regarding the Legislature’s desires to establish effective constraints on the ability of local agencies to impose fees and charges to mitigate housing impacts. We will advocate for local control and the ability to impose fees and charges to mitigate the impact of new development on current residents and businesses.
- **Accessible, Affordable, and Safe Drinking Water** – While the customers of the City of Roseville enjoy access to safe, reliable, and affordable drinking water, there are many in California that do not. Roseville is supportive of innovative statewide policies to help bridge that gap, so long as the financial burden is not carried by our customers.
- **Additional Water Efficiency Requirements while Water Agencies implement AB 1668 and SB 606** – The City of Roseville is actively implementing AB 1668 and SB 606. During droughts, there is a tendency for new legislative concepts to be introduced as a reactive response to drought conditions. Often such actions do not add value, place a local financial burden and get in the way of implementation of new water efficiency laws already in place. It is the City of Roseville’s belief that the State Legislature should allow for implementation of these new water efficiency laws first, evaluate the effectiveness of such laws and then determine whether additional legislative actions are needed.
- **Existing Investments in Roseville’s Circular Economy** – The City is concerned with proposed policies related to short-lived climate pollutants and the state’s efforts to require zero-emission vehicles including heavy-duty fleet vehicles such as our refuse trucks. We will work to educate state and federal policy makers about the unique role that full-service cities can play in meeting climate goals.
- **Cost-Effective Utilities** – The ability to provide reliable and cost-effective utilities to the residents and businesses of Roseville continues to be a central concern as new state and federal mandates are proposed that would increase the utilities operational costs. We will continue to advocate to maintain local control of utility rate setting and oppose any state or federal efforts to reduce local control.
- **Federal and State Funding for Water, Transportation and other Infrastructure Projects** – Maintaining or increasing funding for these types of projects and improvements is critical for the City’s ability to maintain a robust economy, providing high paying jobs, upgrading and maintaining roadways, and meeting future infrastructure and transportation demands. Federal assistance in the form of grants, highly subsidized loans, Build America Bonds, and Advanced Refunding are examples of federal assistance that should be part of any federal assistance program.
- **Cybersecurity** – Future state and federal laws regarding cybersecurity will continue to affect the City and the community. Implementing new cybersecurity requirements will add significant expense to the operation of the City’s information technology systems. Support legislation and state and federal budget requests that would provide funding for upgrades to the information technology systems that are needed to meet new mandates and requirements.
- **Changes to Tax-Exempt Status of Municipal Bonds** – Any proposals that would cap or eliminate the tax exemption on municipal bonds would significantly reduce the City’s ability to finance major projects. This would negatively and severely impact the City’s budget, increase rates for utility customers, and have a damaging effect on the community at large.

- **Modifications to Government-Operated Mortgage Programs** – The City will remain active in understanding the changes being considered at the federal level to modify government-operated mortgage programs, tax deductions, and to write new banking regulations regarding mortgage-related lending programs.
- **Challenges with State and Federal Permitting Processes** – The City remains interested in pursuing ways to facilitate more effective federal and state regulatory agency permitting processes. A specific concern is the California Environmental Quality Act (CEQA) that has become a “one size fits all” approach to identifying and mitigating vehicle miles traveled (VMT) impacts, which does not reflect or serve the diverse conditions and needs of communities throughout California.
- **Changing Economy** – The City is interested in discussions regarding local tax systems including the fundamental shift from purchasing taxable commodities to purchasing non-taxable services and ultimately how these changes affect the City’s ability to fund basic services
- **Sales Tax** – The City is concerned with the uncertainty over potential changes to the sales tax allocation structure that would result in a loss of revenue to the City. The City will actively monitor the ever-changing discussions and will remain engaged to ensure the City’s best interests are represented regarding any future changes to the sales tax structure.
- **Housing and Homelessness** – The City will remain active in addressing the needs of the City’s homeless population with a primary focus on preventing and reducing the population of chronically homeless individuals by providing solutions that address the fundamental causes of homelessness and by supporting solutions that provide permanent housing options and required supportive services.
- **CalPERS Investment Policy** – The City has concerns with actions taken or proposed by the CalPERS Board and the State Legislature to divest from certain companies or industries to be “socially responsible”. These policy decisions come at the price of reduced market rates of return on pension plan investments. The pension funding requirement not covered by investment returns will be borne by the state and local governments, and ultimately California taxpayers.
- **Federal and State Funding for Parks and Library Projects** – The City is interested in efforts to maintain or increase funding for these types of projects and improvements. The funding is critical for the City’s ability to upgrade and ensure access to the City’s parks, recreation, and library facilities including those that have been underserved. Advocate for changes to funding formulas to include per-capita opportunities for local governments.
- **Substance and Opioid Abuse Funding** – The City supports legislation that increases funding levels for substance and opioid abuse programs and services that will help those who are addicted or abusing substances with overcoming their addiction. The addiction/abuse cycle has negative implications for our community and use of public safety resources.
- **Procurement Mandates** – The City is concerned with any efforts that would create new procurement mandates for resources that do not fit the needs of our community or do not serve our customers in a reliable and affordable manner.
- **Affordability** – As more state policies are adopted and included as a component of electric rates, the City is concerned that it will become increasingly challenging to keep electric rates low. The City will continue to advocate for local control when approaching new policies that may result in rate increases.

- **Electric Vehicles** – The California Air Resources Board (CARB) recently approved a rule requiring 100 percent of all new cars sold in the state to be zero-emission vehicles (ZEVs) by 2035. The regulation institutes interim targets of 35% ZEV sales by 2026, 68% by 2030 and 100% by 2035. This policy will create new, increased demand for electric vehicles in the foreseeable future and will call for electric utilities to be instrumental in electrifying the transportation sector. The City will continue to evaluate the electric system infrastructure and capacity needs to accommodate these targets on an ongoing basis while coordinating efforts related to transportation electrification among City departments. The City supports electric vehicle deployment as a means to foster safe and healthy communities and economic growth.
- **Funding/Grant Opportunities** – The recently passed Inflation Reduction Act (IRA) and the Infrastructure Investment and Jobs Act (IIJA) collectively devote over \$400 billion toward energy related funding and investments. Accordingly, the Department is seeking opportunities to receive grant funding as a result of this legislation passing. Grant funding opportunities may include bringing new technology online in Roseville; improving grid resiliency; hardening Information Technology (IT) systems; improving operations of City services; and facilitating the building and transportation electrification transition. The City will continue to monitor and engage in these opportunities as they become available.
- **Jurisdictional Concerns** – Following recent wildfires, heatwaves and power supply shortages, the City is concerned that a statewide effort to address these events could lead to new oversight over publicly owned utilities (POUs) and additional limits to local control. The City will oppose legislation that creates new jurisdictional review over POU's or imposes new limits on our ability to make decisions at the local level.
- **Grid Reliability Related Programs** – During the 2022 legislative session, the Governor signed into law AB 205 (Budget Committee, Chapter 61, Statutes of 2022) to address energy reliability and resource concerns. The bill creates several new opportunities using both supply and demand-side measures to support reliable electric operations throughout the state. Specifically, AB 205 creates the Distributed Electricity Backup Assets (DEBA) Program, the Demand Side Grid Support (DSGS) Program, and the Strategic Reliability Reserve Program – all programs designed to bolster grid reliability, especially during extreme events. The Electric Department is following each of these efforts to understand what opportunities may be available for Roseville. In particular, the Department is tracking developments at the California Energy Commission related to the DSGS Program to understand if and how Roseville could participate in the program, and whether Roseville could model a similar program of its own in the future. Following the September 2022 heatwave, electric reliability will be a hot topic in the legislature during 2023. Engaging in each of these venues will be a priority for the Department.
- **Supply Chain Disruptions** – The availability of essential electric equipment, including distribution transformers are in short supply. Inaction on this critical supply chain issue could affect state and federal electrification goals as well as other goals related to home building. Historically, an order for a transformer took the Electric Department 3 months to acquire. Now the same order could take up to 2 to 3 years to fulfill. The costs of these transformers have also increased significantly. The City is working closely with our trade associations to bring attention to this issue at the federal level and is urging the Secretary of Energy to prioritize Inflation Reduction Act Funds in coordination with the Defense Production Act to boost supply of these critical electric components. The Department will continue to engage and bring attention to these important issues with the hopes of increasing transformer supply availability.

- **Transportation Development Act** – Continue to monitor Transportation Development Act legislation to ensure local control and funding use is not restricted further and oppose any proposed changes that would implement these types of restrictions.
- **Challenges with Legislation Mandating How Housing is Developed** – The City has significant concerns with the continuing onslaught of legislation that is mandating how housing is developed in the state. This includes the elimination of control local governments have over land use, zoning, and permitting approvals. The sheer volume and breadth of legislation has required significant staff time and expense to track and implement. Moreover, while legislation continues to focus the responsibility for solving the State's housing crisis on local governments, it neglects to provide the necessary tools to do so. Since the loss of redevelopment in California, local governments have been challenged to assist housing development in our communities. It is imperative that the state provide municipalities with new tools they can employ to meet the countless new housing requirements being imposed on them by the state.
- **Information Technology** – Engagement in the Regulatory Process - Support the inclusion of language in legislation that ensures the participation of local governments in the process of developing new regulations and/or the process for implementing new state and federal requirements.
- **Federal Funding for Transit** – Federal Transit Administration (FTA) grants require approval from the United States Department of Labor (USDOL). USDOL recently determined that California's Public Employees' Pension Reform Act of 2013 (PEPRA) restricts agencies from bargaining in good faith with transit employees. As a result, FTA plans to withhold grant funds from Roseville Transit and other California transit agencies. This could impact over \$3,600,000 in FTA COVID-19 relief funding programmed for Roseville Transit in FY22 and FY23. The City of Roseville will support efforts to overturn the USDOL and FTA decisions while maintaining PEPRA as an important tool to control local agency pension costs.
- **Federal Funding for Active Transportation and Streets** – The Federal Highway Administration (FHWA) and Caltrans recently requested changes to the Congestion Mitigation and Air Quality (CMAQ) and Regional Surface Transportation Block Grant Program (RSTBGP) funding processes. Per regional funding agreements, CMAQ and RSTBGP are passed through to Placer County Transportation Planning Agency and distributed to local agencies by formula based upon population and (for RSTBGP only) maintained road miles. CMAQ funds average \$1,300,000 annually and are used for qualifying bicycle, pedestrian and other projects that reduce emissions such as roundabouts. RSTBGP averages \$1,500,000 annually and is one of the most flexible federal transportation funding programs as nearly all types of transportation projects are eligible, and in Roseville have been used for arterial road resurfacing. The City of Roseville does not support the proposal because we would lose local control and be required to participate in the Sacramento Area Council of Governments competitive funding program.



- **National Flood Insurance Program (NFIP) updates and Community Rating System (CRS) program changes** – The NFIP is insolvent, and with the increasing effort to make federal programs socially equitable and create environmental justice, FEMA is at crossroads with their NFIP and CRS programs. FEMA recently released the “Risk Rating 2.0 - Equity in Action” flood insurance program in hopes of bringing greater solvency and stability; however, there are concerns that its complexity will frustrate policyholders, which historically leads to Congressional redirectives of the NFIP. The City has concerns that ongoing NFIP instability may lead to Congress terminating the NFIP and its subordinate CRS program, both of which have great value to Roseville residents, especially with Risk Rating 2.0 applying Roseville’s 45% CRS discount in all flood zones, as opposed to the previously applied discount only in high hazard zones.
- **Pole Attachments/Communications Equipment** – The City opposes any legislation that would further diminish local control over attachments on publicly-owned infrastructure and that would go beyond the current requirements or that would create alternative requirements that would conflict with exemptions granted to public providers under the Communications Act or would have negative implications on revenue recovery, aesthetics and most importantly, safety.
- **Ballot Initiatives** – There is an ever increasing number of initiatives that qualify for the ballot during regular election cycles, which would have implications for local governments. Due to this trend, coupled with the increased involvement of special interest groups in the initiative process, the importance of educating the community and the Legislature on the implications an initiative may have on the operations and/or policies of a local government is critical.
- **Fentanyl** – The ongoing fentanyl crisis continues to impact communities across California, the consequences of which are devastating. The City will prioritize support for legislation that increases accountability of those responsible for the sale and distribution of fentanyl, public awareness of the crisis, resources for law enforcement to address the impacts, and treatment and services for those addicted to this deadly substance.